

PUBLIC SAFETY COORDINATING COUNCIL

MINUTES

TUESDAY,
October 22nd, 2019

11:30

JUSTICE BUILDING -
JURY ASSEMBLY ROOM

MEETING CALLED BY	Eric Guyer
ATTENDEES	Josh Aldrich, Joe Charter, Marie Curren, Doug Engle, Eric Guyer, Stu Hansen, Beth Heckert, Danny Jordan, Tyler Lee, Jennifer Lind, Mark Orndoff, Tina Qualls, Mark Reagles, Nate Sickler, John Stromberg, Rick Dyer, Scott Clausen

- Eric Guyer opened the meeting at 11:30
- Opening Remarks: Eric Guyer welcomed everyone to the October PSCC meeting.

Agenda Topics

MINUTE ADOPTION –MARCH & APRIL

ERIC GUYER, CHAIR

DISCUSSION	
No suggested revisions were identified for the June & September minutes, Danny Jordan provided a motion to adopt, seconded by Rick Dyer. A vote was requested, all were in favor, and none were opposed. The June & September minutes were officially adopted.	

JUSTICE REINVESTMENT GRANT

DISCUSSION	
<i>Eric Guyer – Jackson County Community Justice, Community Corrections Act Plan 2019-2021</i>	
Eric Guyer presented the Jackson County Community Justice, Community Corrections Act Plan.	
	<ul style="list-style-type: none"> • Funding goes through the Department of Corrections • The plan must address how the County plans to utilize Grant-in-Aid funding for the provision of Community Supervision. • The plan must be approved by the Local Public Safety Coordinating council.
Funding Allocation:	<ul style="list-style-type: none"> • Funding is allocated to Counties based on a formula that takes into account the time and costs associated with supervising new, high risk, medium risk and low risk offenders in the community. • Each county receives funding consistent with the cost of their percentage of offenders. The allocation for Jackson County for the 2019-21 biennium is 6.88% of the statewide total. This is more than our representation of the total statewide population, which is closer to 5.2%.
Scope of Services:	<ul style="list-style-type: none"> • CCA funding is to provide Supervision, Services and Sanctions for felony and select misdemeanor cases. • Community Justice touches thousands of lives within our County, not just those on formal supervision. <ul style="list-style-type: none"> ▪ Pre-Trial Services ▪ DUII 2,869 ▪ Community Services 1,133 ▪ Home Detention 294 ▪ Resource Center ▪ Formal Supervision 3,291
Jackson County Breakdown:	<ul style="list-style-type: none"> • Jackson County is set to receive \$18,483,500 over the course of the biennium. • Jail - \$3,487,820 • Transition Center - \$4,684,386 • Supervision and Services - \$10, 311,294
Local Investments:	<ul style="list-style-type: none"> • Jackson County invests \$1,468,088 per year for Transitional Housing Services • Jackson County invests \$40,221 per year for misdemeanor domestic violence case supervision • Jackson County invests \$260,251 to administer a full range of correctional programs • Community Justice collects over \$1.3million dollars in client fees for services provided
Local Control Jail Beds:	<ul style="list-style-type: none"> • Funding is provided to utilize local jail space for felony and select misdemeanor offenders on community supervision who are sentenced to less than a year, revoked for less than a year, or sanctioned for violating their supervision. • Currently there are 68 beds dedicated to Local Control

Community Justice Jail Bed Usage:

- Jackson County Jail Bed space is still inadequate for the current offender population. This lack of capacity negatively impacts compliance with alternate sanctions, participation in treatment, ability to completely enforce all conditions of supervision.
- The department utilizes Justice Reinvestment funds to station Release Assistance Officers at the jail with the aim of maximizing the efficiency of current jail capacity while ensuring local sanctioning ability and court appearances by defendants.

Community Justice Transition Center:

- The Transition Center serves as an alternative to jail for clients serving a local sanction or sentence.
- It also functions as transitional housing for clients on supervision.
- Some inmates from the State Department of Corrections or Federal Bureau of Prisons also serve the last portion of their sentence in the Transition Center receiving services aimed at helping them successfully reintegrate into our community upon release.
- The Transition Center takes clients from five different sources:
 - Alternative to Jail for local offenders
 - Transitional Housing
 - Completion of Prison Sentence
 - Residential Correctional Treatment
 - Supports for Federal Offenders
- In addition to medical, mental health and support services, clients at the Transition Center may be eligible to receive:
 - Work Crew Service
 - Work Release
 - Job Search and Employment Assistance
 - Cognitive-Based Correctional Treatment
 - Case Management and Transition Planning

Adult Supervision Services:

- Jackson County supervises cases based on risk. Offenders who assess at a high or medium level to recidivate receive the most intensive supervision.
- Interventions/Sanctions can range from:
 - Verbal Intervention
 - Increased Supervision
 - Enhanced Treatment
 - Community Service
 - Home Detention
 - Transition Center
 - Jail
 - Prison
- 31 Parole/Probation Officers
 - Domestic Violence Caseloads
 - Sex Offender Caseloads
 - Geographic Caseloads
 - Reduced Supervision Unit
 - Measure 57 Caseload
 - ROC Court
 - FSAP Caseload
 - Mental Health Caseload
 - Re-Entry Caseload
 - Narcotics Canine/MADGE Caseload
- CCA also funds administration and support services
- CCA is used to subsidize sex offender treatment
- Jackson County invests

Programs and Services

- Transitional Housing
- Corrections Grade Treatment
- Embedded Mental Health
- Resource Center
- Specialty Courts
- Transitional Care Program (TCP)
- FSAP and Gender Responsive Services
- Employment for Justice-Involved Individuals
- Project MATCH
- Peer-delivered Supports

Jennifer Lind asked, "At the start, you said it's a bit disproportional to our percentage of individuals, across the state, I can't remember from the previous one if that has changed...if the proportion, percentage in the county stays the same"

Eric Guyer informed us that in the previous biennium we were at 5.65 %, of the state population supervised clients, currently worth 6.88 % of the supervised clients in the state

Jennifer Lind asked "What about the percent of funds that this county is pulling down for us."

Eric: That's the proportional amount

Danny Jordan: Asked for clarification, that doesn't mean our population grew, it's a percentage of the statewide caseload. So if other counties went down, we could've stayed the same, but our percentage of the caseload went up. It is Not necessarily that we have more people on supervision, although we do, there are multiple factors that go into it.

Jennifer had a follow up question: There are new hires around parole/probation. Are there any new expenses in the plan for this coming biennium?

Eric: Project MATCH, Peer Support services, and there are also some increases in the general cost of doing business.

Mayor Stromberg: Who are our major collaborators?

Eric: We've been building those with correctional grade treatment with The ARC. We've been able to work with the jail collaboratively to make sure we have the right people going in and out whenever we can. If we didn't have that I can't imagine any of this being possible, with constricted resource, it makes a huge difference. We have employment services on site which are delivered through a local contractor. We have DHS Self-Sufficiency, and Jackson County Mental Health Services deserves a lot of credit, they have said this population is important to us and this is the form in which we believe we can make a difference.

Danny Jordan: This particular proposal is specific to Community Corrections Act funding. Eric is talking about programs that fall into this stream of funding. Eric's department is a lot larger than that, I don't want people to get myopic, thinking this is all they do. If they look at Juvenile, they work with nurturing center, DHS, the schools, OnTrack, foster parent placements, there is a huge array of partners that they work with.

Stromberg found it helpful.

Danny Jordan added that this is how he began working in this field and a lot of the things discussed today he brought to the county. It is disheartening to hear the public talk about all Community Corrections doesn't do.

Danny Jordan asked Eric for the number of Transition Centers there are in the state.

Eric replied that there are currently three counties with Transitions Centers in the state.

Danny added that the reason why we have this huge resource, of 165 beds and housing for people who are unsheltered, is because the county invested in this, to deter people away from prison and jail and more costly options. This isn't everything but when people complain, generally these people are uninformed that these things are being done. It is the job of everyone at the Public Safety Coordinating Council to be the voice of the people were trying to represent. All of the mayors in the county select a mayor, to represent the mayors. It is the mayor's responsibility to report back to the rest of the mayors what they've learned about PSCC, and it is the same thing with the many representatives that are here. This is a small piece of what Community Justice does, we've been having a community discussion about the need for a jail or no need for a jail and the services we have or don't have, but he wanted to encourage everyone to get out there to share what you've learned today and all of the things we do in the County.

Eric Guyer provided a motion, for recommendation to the board of commissioners, seconded by Danny Jordan. A vote was requested, all were in favor, and none were opposed.

HOMELESSNESS IN JACKSON COUNTY PART 2

DISCUSSION

Introduction - Eric Guyer, Jackson County Community Justice

Jackson County Jail- Josh Aldrich, Jail Commander, Jackson County Sheriff's Department

Mission

- To identify arrestees who are affected by homelessness, and coordinate community resources to assist with their transition from jail facility
- Current data shows that approximately 1 in 3 lodgings report that they are homeless

Strategy- With Assistance From Community Partners

- Provide resource information
 - To jail population
 - In lobby of facility
- Coordinate for release
 - What resources are needed and available?
 - Transfer to Resource Center
- Donated clothing
 - Weather appropriate supply
 -

Help Reconnect with family members

- If family is willing and able to help
 - Coordination with Court/DA/Parole & Probation

Obstacles

Identification

- Inmate population often does not want to share address information
 - Instead will list “transient” at intake
- “Personal” relationships with jail staff

Skepticism

- Trust that law enforcement is helping for the right reasons

Transitional Housing & Transitional Care Program- Mike Hescocock, Program Manager, Jackson County Community Justice

Transitional Housing

- Program houses up to 52 justice involves clients
- Overseen by certified Case Manager
 - Employment services
 - Treatment referrals
 - Housing resources
 - Transportation

John Stromberg asked if there are any external constraints as to how long a person can stay at the transition center.

Mike informed him that it's a needs based system, they look at every individual. The case manager knows the case planning system and what the long term plan for the individual is.

John asked “Is it unusual that someone spends 6 months there?”

Mike replied: they have had folks stay as long as a year, although we want to be transitional in nature, we want to have a longer term plan in place long before that, but individual circumstances drive that for each person. They look at the overall benefit for that client and the end goal for the case plan.

Danny Jordan added that it depends on how that person ended up there. They could be there a minimum amount of time, they could be sanctioned 30 days, and be there 30 days. Some people are there voluntarily, because they have no other resources. Even if they are there voluntarily, they cannot be forced to stay. That dictates how long they may be there, they not follow that they have to be sober and follow the rules so they will leave. If they are not there for purposes of a sanction then they are not necessarily required to be there, but they must report their address to their supervising officer.

Mike added that everyone that comes through the transition center is a part of the Jackson County Community Justice population. The purpose is to get them in that motivational state of change and to work with them. Some people are not ready for that which is why we have 260 plus intakes year to date, some of those have been there several times in the past 10 months. They will come and go to be able to utilize that service. It is a service we are fortunate to have, and did not have in the past. Some of the population we work with, do not always have the open doors out in the community that other people do.

Transitional Care Program

- Cognitive Based Residential Program
 - Services up to 15 justice involved clients per group
 - Curriculum focuses on addiction, employment, and housing
 - Three phase program spans up to 20-24 weeks
 - Develop success plan to reintegrate into community

HAJC: Housing Support for Community Justice Involved People- Jason Elsy, Director

Housing Authority of Jackson County

Mission

- To provide, develop, and preserve decent, safe and affordable housing to families and individuals while promoting efforts toward self-sufficiency.
- Established 1969 by Oregon Revised Statute (ORS) 456
- Quasi-public corporation
- Governed by seven member board of volunteer commissioners
 - Appointed by Jackson County Commissioners

What We Do

- Administer more than 2,135 Housing Choice Vouchers
 - Includes 300 VASH Vouchers (vets)
 - Includes 35 Mainstream Vouchers (non-elderly disabled)
- Own and manage over 1,500 affordable rentals in two counties

- Over 30 sites between Ashland and Shady Cove
- Three sites in Grants Pass
- All self-managed

We're Not Just Housing

- Family Self-Sufficiency Program
 - Clients set long-range goals for self-sufficiency
- Resident Services
 - After-school programs and youth summer camps, adult extended learning programs, referrals, classes in employability, personal finance, life skills, and homeownership readiness

What We Do

- Multi-Family Housing Real-Estate Developer
 - Develop 50-100 housing units each year
 - Develop housing affordable to families and households earning between 80% AMI to zero income

Housing Development

- Utilize a variety of financial resources to fund development
 - Low Income Housing Tax Credit Program
 - HOME, CDBG, LIFT, Housing Trust Fund, energy rebates & tax credits
 - Public & private financing (mortgages)
- Average construction site is 50-100 apartments and townhomes
 - Accommodate LIHTC financial modeling
 - Achieve economy of scale
- The Concord
 - Downtown Medford
 - Constructed in 2017
 - 50 units of affordable housing
 - 20 one-bedroom \$545/mo.
 - 30 two-bedroom \$650/mo.
 - 60 year affordability period
 - Rents/income restricted at 50% AMI
 - 13 units set aside for disabled households
 - Rent subsidized by project-based vouchers
 - Social Services partnership and referrals provided by Pathway Enterprises
- Patriot Station
 - White City
 - Constructed in 2017
 - 64 units of affordable housing
 - 20 one-bedroom \$445/mo.
 - 18 two-bedroom \$530/mo.
 - 16 three-bedroom \$605/mo.
 - 60 year affordability period
 - Rents/income restricted at 50% AMI
 - 18 units set aside for disabled households
 - Rent subsidized by project-based vouchers
 - Social Services partnership and referrals provided by Pathway Enterprises
- Newbridge Place
 - West Medford
 - Constructed in 2019
 - 64 units of affordable housing
 - 20 one-bedroom \$445/mo.
 - 18 two-bedroom \$530/mo.
 - 16 three-bedroom \$605/mo.
 - 60 year affordability period
 - Rents/income restricted at 50% AMI
 - 18 units set aside for homeless vets
 - Rent subsidized by project-based VASH vouchers
 - Social Services partnership and referrals by SORCC Vet. Administration and Maslow Project
- Creekside Apartments
 - Central Point
 - Under construction
 - 50 units of affordable housing
 - 12 one-bedroom \$500/mo.
 - 27 two-bedroom \$600/mo.
 - 10 three-bedroom \$700/mo.
 - 60 year affordability period
 - Rents/income restricted at 50% AMI
 - 8 units set aside for homeless veterans

- 8 units set aside for homeless youths
- Social Services partnership and referrals by SORCC Vet. Administration and Maslow Project
- Freedom Square II
 - White City
 - Construction Start: Fall 2020?
 - 50 units of affordable housing
 - 60 Year affordability period
 - Rents/Income restricted at 50% AMI
 - 18 Units set aside for homeless Veterans
 - Rent subsidized by Project Based VASH Vouchers
 - Social Services Partnership and Referrals provided by SORCC Veterans Administration

Who We Serve

- Income Levels
 - Up to 80% Area Median Income
 - Most programs serve 50% AMI or less
- Target Populations
 - Families, individuals, elderly, disabled, chronically homeless, veterans, DA survivors, homeless families with children, unaccompanied youth

Demand for Affordable Rental Housing

- Housing Choice Voucher Waitlist
 - 4,000-5,000 households at any given time
 - 4 year wait to receive voucher
 - Success rate upon receiving a voucher has declined
 - 65% success rate down from 85% in five years
- HAJC owned rental waitlist
 - Each site has its own waitlist
 - Wait anywhere between 6 months and 3 years depending on city and site
 - Prior to 2011 we could help people on a walk-in basis
- HAJC applicants have barriers as well
 - Unfavorable rental history, criminal history, no security deposit, owing other HA's or landlords money

Housing With Services

- Homeless veterans
 - Veterans Administration & SORCC
- Chronically homeless
 - Rogue Retreat
- Homeless families with children
 - OR Dept. of Human Services
 - Maslow Project
- Unaccompanied youth
 - Maslow Project
 - Hearts with a Mission
- People with disabilities
 - Pathway Enterprises
 - Living Opportunities
- Domestic violence survivors
 - Community Works
 - Jackson County Continuum of Care (COC)
- Homeless/institutionalized non-elderly disabled
 - Jackson County Mental Health
 - Options
 - Columbia Care
 - Pathway Enterprises
 - ARC
 - ACCESS
- Barrier removal programs
 - ACCESS

ACCESS: Housing Support for Community Justice Involved People- Luis Sanchez, Marketing & Brand Strategist

Access Re-Entry Program

ACCESS Re-entry Program may be able to help eliminate barriers to obtaining housing, and through ACCESS rental assistance programs, help with short-term rental assistance, additional resources and case management.

- Some barriers to housing we might be able to help with include
 - Fines
 - Court fees
 - Restitution
 - Past rental debt
 - Criminal background
 - Certain types of convictions including drug, property, or person offenses, sex offender, fraud, burglary, DUI, possession of firearms, ID theft

Bridges Program

- Bridges is a clean and sober independent housing program
- Clients become fully self-sustaining & independently housed
- Makes the transition from a treatment program into housing more available
- ACCESS provides case management for one year and also provides other housing programs

Coordinated Entry

- Essential to identify homeless needs through the Continuum of Care (18 agencies)
- Dependent on timing and level of vulnerability
- Services are not immediate and not emergency services
- State prioritization of families, seniors, and people with disabilities
- Over 1,000 people on non-veteran homeless list, with 500 on homeless prevention list (temporarily housed or have eviction notices)

Access Has Programs that Provide

- Rental assistance
- Deposit assistance
- Housing assistance for Veterans
- Home purchase education and counseling
- Weatherization
- Energy assistance

Affordable Housing, Rental Assistance & Resources

ACCESS Housing Programs are dedicated to creating affordable housing and services offering low to moderate-income people the opportunity to live in decent, safe housing.

- Rental Assistance
 - Preventing and solving homelessness by helping people obtain or maintain decent, safe housing
- Homeownership & Related Services
 - Certified HUD Housing Counseling Agency offering counseling, guidance and assistance
 - Matched savings accounts to build resources
 - Pre-purchase education
 - First-time buyers assistance programs
- Affordable Housing
 - Designing, funding, and managing affordable housing since 1992
 - Over 200 units of quality affordable housing

Need More Information?

Contact:

Tara Griffin

- tgriffin@accesshelps.org
- 541-779-6691 ext. 376

Gina Dusenbury

- gdusenbury@accesshelps.org
- 541-779-6691 ext. 365

Questions/Discussions

Danny added that Jackson County and many other jurisdictions agreed to participate in the Continuum of Care which was supposed to identify people who are homeless and take inventory, part of the promise of doing that was to potentially bring more dollars through the federal section 8, HUD program as one example. He wondered if the 35 vouchers mentioned are due to gaining ground and having taken inventory.

Jason replied that it absolutely is. He said for many years they lost ground, the COC has been restructured, and they are now gaining ground in multiple facets. They have an application in now for additional resources in the same avenue. They could not be asking for these funds without partnership from the COC

Jackson County Mental Health

Housing Supports 2019 - Stacy Brubaker, Division Manager, Jackson County Mental Health

Adult Foster Homes

- JC has highest number of adult foster homes for serious & persistent mental illness
 - AFH beds in community, typically full and serve some of the most compromised individuals
 - Privately owned and operated with licensing and oversight by OHA
 - County supplies referrals and serves as intermediary between AFH providers and OHA
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Transitional Living Homes

- Houses up to 12 individuals as they await permanent housing or are stepping out of higher levels of care
- Is often the bottleneck: people wait long periods of time to get vouchers
- Regular skills training supports both through individual case managers, with weekly house meetings & skills groups

Kelly House Transition Beds

- JCMH has contract with Addictions Recovery Center for 2 transition housing beds for men in early recovery of substance use disorder
- JCMH Forensics Manager is gatekeeper for these beds specific to population that his teams serve
- Use to have contract for 8 beds but ARC has grown and needs beds for their own clientele

Housing Supports

- JCMH provides 20 individuals with rent & deposit support, short-term motel stays, basic living expenses
- With additional 25 individuals that are either being diverted from higher care or stepping down from higher care with housing stabilization supports through rent & deposits, room & board, basic living expenses

Other County Supports to Housing Through Human Service Grants

- **ACCESS:** rental assistance and Senior/Disabled Outreach to fill gaps in Rental Assistance Program
- **Center for Non-Profit Legal Services:** provides legal services to elderly and low income
- **Salvation Army:** Hope House provides transitional housing to homeless individuals and families

Questions/Discussion

Kelly asked what a forensics manager is.

Stacey replied that Doug Houston oversees the forensics program- it is the staff that is embedded in probation and parole and at the Transition center. They oversee aid and assist for the people who are not able to aid and assist in their own defense so we have a case manager that works for them. They oversee the psychiatric service review board, or, guilty by means of insanity. There are about 16 folks that we supervise in that program, he oversees anybody that is involved in the Community Justice system, or with the jail population. He also oversees the assertive community treatment team and mental health court.

Danny added a question to add clarification, "What does forensics mean?"

Stacey simplified adding that it means "justice involved."

ANNOUNCEMENTS/OTHER BUSINESS

ERIC GUYER, CHAIR

DISCUSSION	
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Next Scheduled PSCC Meeting: November 26, 2019

Meeting Adjourned: 12:35 pm