

# PUBLIC SAFETY COORDINATING COUNCIL

MINUTES

TUESDAY,  
August 25, 2020

11:30

ZOOM VIDEO CONFERENCE

<b>MEETING CALLED BY</b>	Eric Guyer
<b>ATTENDEES</b>	Joshua Aldrich, Pamela Ames, Lee Ayers, Dave Bellamy, Meesha Blair, Stacy Brubaker, Dave Carter, Joe Charter, Travis Christian, Scott Clauson, Doug Engle, Eric Guyer, Beth Heckert, Tira Hubbard, Barbara Johnson, Tyler Lee, Jennifer Lind, Jillian Mahon, Jennifer Mylenek, Gilda Montenegro-Fix, Robert Mountain, Tighe O'Meara, Tina Qualls, Jazmin Ramirez, Mark Reagles, Ken Sanchagrin, Sheriff Sickler, Rita Sullivan, A. John Watson, Taylor York-Morgan

- Eric Guyer opened the meeting at 11:30
- Opening Remarks: Eric Guyer welcomed everyone to the August PSCC meeting.

## Agenda Topics

### MINUTE ADOPTION – JULY

**ERIC GUYER, CHAIR**

<b>DISCUSSION</b>	
No suggested revisions were identified for the July minutes, Jennifer Lind provided a motion to adopt, seconded by Sheriff Sickler. A vote was requested, all were in favor, and none were opposed. The July minutes were officially adopted.	

### JACKSON COUNTY– FAMILY SENTENCING ALTERNATIVE PILOT PROJECT (FSAPP)

<b>DISCUSSION</b>	
<p><i>Tira Hubbard, Program Manager – Jackson County Community Justice</i></p> <p>House Bill 3503-July 17, 2015</p> <ul style="list-style-type: none"> <li>• The Oregon Legislature’s HB 3503</li> <li>• Created 10-year pilot project</li> <li>• Divert parents from prison to probation</li> <li>• Two million dollars to fund PO’s &amp; services in Deschutes, Jackson, Marion, Multnomah and Washington counties.</li> <li>• DHS one coordinator position.</li> </ul> <p>FSAPP Eligibility:</p> <ul style="list-style-type: none"> <li>• Have physical custody of child(ren) at the time of the current offense (later added pregnancy as a qualifier)</li> <li>• Sentenced to a downward departure</li> <li>• Has no current or history of sex or violent offense felony conviction(s)</li> </ul> <p>Jackson County Stats:</p> <ul style="list-style-type: none"> <li>• 20 completed Parents             <ul style="list-style-type: none"> <li>○ 19 Mom’s</li> <li>○ 1 Dad</li> <li>○ 40 kids</li> </ul> </li> <li>• Of the completed parents             <ul style="list-style-type: none"> <li>○ One revoked to prison</li> <li>○ One revoked to local</li> <li>○ One administrative closed due to miscarriage</li> </ul> </li> <li>• 12 current Parents             <ul style="list-style-type: none"> <li>○ 20 kids (1 is on the way)</li> </ul> </li> <li>• How do they get to FSAPP             <ul style="list-style-type: none"> <li>○ DA refer or 416 recommend</li> <li>○ Defense referral</li> <li>○ Scoop them up at intake</li> </ul> </li> </ul> <p>What does FSAPP entail?</p> <ul style="list-style-type: none"> <li>• Target the Right Risks...WRNA/LSCMI</li> <li>• Use the right curriculum...Pathways, Moving On, Parenting</li> <li>• Partner with the right people...DHS, Phoenix, TCP</li> <li>• Train your staff &amp; build their resiliency</li> </ul> <p>Target the Right Needs:</p> <ol style="list-style-type: none"> <li>1. Conditions</li> </ol>	

2. WRNA/LSCMI
3. Collaborative case plan
4. Positive Reinforcements



**FAMILY SENTENCING ALTERNATIVE PROGRAM**  
CONDITIONS OF FSAP

In addition to the conditions of probation ordered under ORS 137. 540, FSAP may require any of the following conditions per the case plan:

S

1. Participation in the program is required for the first 12 months of the probationary sentence.
2. Complete Risk/Needs Assessment and case planning with Probation Officer.
3. Do not enter into or participate in any romantic or sexual relationship and encounters with any person without the prior written permission of the P.O.
4. Abide by DHS/Child Welfare requirements.
5. Abide by any geographical restrictions, including house arrest and electronic surveillance.
6. Completion of any of the following: parenting skills classes, drug or alcohol treatment, mental health treatment or life skills classes.
7. Keep a daily log of routines. To include: family time, treatment groups or appointments, activities such as playtime, reading with children a minimum of 20 minutes per day, homework assistance and pro-social events attended.
8. Participation in vocational training.
9. No intoxicants.

FSAPP focus:

- Positive Reinforcements
- Relational Supervision
- Role modeling
- Emphasis on Reading and Education
- Kids
- Repair relationships
- Use the right curriculum

FSAPP Partners:

- Phoenix Counseling
- Transitional Care Program (TCP)

Invited to attend Jackson County Community Justice Resource Fair. Resource fair is a one-stop shop where clients can easily access a variety of resources at the Adult Parole & Probation office.

**Where to next...**

Feds interested...Amend title 18 US States Code "Finding Alternative to Mass Incarceration: Lives improved by Ending Separation Act of 2020" or the FAMILIES Act.

***Jillian Mahon, FSAPP Graduate***

Jillian began probation on a different caseload, and was switched to Tira Hubbard's caseload. Completed WRNA with Tira and her low scored were self-efficacy and parenting due to addiction and her oldest child being in foster care. Jillian was offered a bed at the Transitional Care Program, which is a recovery program based out at the work center. She was trying to get clean for two years at that point and could not seem to do it, and she was on downward departure for 39 months.

Jillian's oldest daughter had been in foster care and it was almost time to consider her being adopted by her foster parents. At this time, she found out she was pregnant with her son and really wanted to try hard to get clean. At first, she was thrown off by PO Tira Hubbard and PO Dina Harris, Jillian wanted to go home but Tira supported and encouraged her to keep going, get clean, and good things could happen.

Jillian entered the FSAPP when she was at TCP and she became closer to Tira and Dina. They both went to visit Jillian when she got out of TCP. The program provided gifts for Jillian's children, gift cards and temporary relief assistance which provided furniture to her new apartment. Tira and Dina would visit, hold the baby, and were like friends and not authority to Jillian who also provided support and helped her stay on track.

Because of FSAPP treatment and Tira's assistance, Jillian has become involved in the community women dinner, she was accepted to the Rogue River Community College Human Service Program and was accepted. Jillian completed a Peer Support Specialist Program which cost 425 dollars and with FSAPP assistance a women's group in Ashland sponsored her.

The biggest and most important things that the FSAP program provided:

- Jillian gained full custody of her daughter
- Jillian's son has never had a DHS case open
- Jillian has two years and five months clean
- Jillian and her partner raise their children together, and have a healthy and supported relationship

***Taylor York, MS, LPC Intern, Clinical Coordinator— Phoenix Counseling***

Phoenix Counseling recognizes and acknowledges that every woman may have trauma in their background so they make it their priority to minimize any re- traumatization in the treatment process. Treatment can be a retraumatizing experience in this process, so they make it their priority to lead with their hearts and limit that re-traumatization as they move through. They also recognize that substance abuse is an unhealthy coping mechanism that many of these women learned early on as a way to survive and copy with trauma.

Phoenix Counseling works on that deep trauma work so that those unhealthy coping mechanisms are not needed. Doing this early trauma work with the client may lead to the client not using, not committing more crimes, and clients becoming pro-social members of society.

The New Beginnings parenting program is an essential piece of the treatment program and a big part of the FSAPP. The parenting program is part education and part healing, each participant does inner child work with themselves so that they can become better parents to themselves thus making them a better parent to their child.

A large majority of the staff is dual credentialed; in both mental health and substance use disorders which often go hand in hand.

**CRIMINAL JUSTICE COMMISSION STUDY ON THE FAMILY SENTENCING ALTERNATIVE PILOT PROJECT**

**DISCUSSION**

***Ken Sanchagrin, JD, PhD, Interim Executive Director, Oregon Criminal Justice Commission***

Background and Introduction:

- FSAPP is an intensive supervision program for custodial parents receiving downward departures.
- Since the program began in 2016, a total of 203 individuals have participated in FSAPP.
  - Successful Completions: 74
  - Revoked to Prison: 39
  - Absconds: 14

DOC Evaluation of Program Benefits:

- DOC partnered with DHS to examine the number of days FSAPP participants' children were in foster care.
- The foster care stays for FSAPP participants' children were closer to the statewide average and far below the average for incarcerated parents.

CJC Evaluation of Program Benefits:

- Most studies of criminal justice programs fail to assess program effects against an appropriate control/comparison group.
- To assess FSAPP, we need to compare program participants to substantially similar individuals who were not in FSAPP.
- CJC used a statistical technique to identify a matched, non-FSAPP group of justice involved parents, according to:
  - Gender
  - Age
  - White/non-white
  - Crime category (e.g., property, drugs, person, other)
  - Crime severity
- Comparing the FSAPP participants to their matched group, CJC found a statistically significant difference in recidivism/revocations.
  - After one year in the program, FSAPP participants outperformed the control group by 12.7 percentage points.
  - After two years in the program, FSAPP participants outperformed the control group by 17.2 percentage points.
  - If FSAPP were universally applied to JII's with children, we would expect recidivism/revocations to fall.

Next Steps in CJC Program Evaluation:

- County-by county assessment is not yet possible due to the size of the program.
- As the program grows, CJC will be able to expand the analysis and make more direct comparisons.

Conclusions:

- While preliminary, the analyses show a clear, robust benefit to FSAPP participants.
- The benefits to program participation increase with time.
- The differences for this intervention are some of the largest CJC has encountered.

**Next Scheduled PSCC Meeting: September 22, 2020 \*Cancelled due to wildfire\***

**October 27, 2020 PSCC Meeting as scheduled**

**Meeting Adjourned: 12:46pm**