THE CONDITION AND MANAGEMENT

OF

CORRECTIONAL FACILITIES

WITHIN

JACKSON COUNTY, OREGON

By

2018/2019 Special Corrections Grand Jury
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I. EXECUTIVE SUMMARY

The 2018/2019 Special Corrections Grand Jury inspected the Jackson County Jail, Jackson County Juvenile Detention and Residential Facility, and the Community Justice Work Center. The Grand Jury’s over all observation of the Jackson County Correctional Facilities is that they are well run given the resources available. Recommendations will be addressed in the Grand Jury Recommendations, Section IV, of this report.

II. INTRODUCTION

Oregon Revised Statutes requires that at least once yearly, a Grand Jury shall inquire into the condition and management of every correctional facility and youth correction facility in the county. On December 31, 2018 four grand juries attended orientation and were sworn in. Three juries were assigned to hear criminal cases presented by the District Attorney’s office; on Tuesdays, Wednesdays and Thursdays. The fourth jury was assigned to meet on Fridays beginning January 11, 2018 to inquire into the condition and management of the correctional facilities within Jackson County. In this report, the Friday jury will be referred to as the Special Corrections Grand Jury, or simply, the Grand Jury.

On Friday, January 11, 2019 the Grand Jury attended their first meeting with Facilitator Allan Smith, Senior Deputy District Attorney to begin orientation of our duties and line up of interviewees.

On Friday, January 18, 2019 the Grand Jury toured the Jail and received testimony from corrections District Attorney Beth Heckert, Jennifer Thousand, a Food Service Provider from Aramark, Well Path Nurse Jennifer Jones, Well Path Mental Health Specialist Darrin Turituri, Jail Lieutenant Joshua Aldrich, Sergeant Dicostanzo, Rick Tuter the Facilities Maintenance Supervisor, and F.W. (male inmate), also R.B. (female inmate).

On Friday January 25, 2019 the Grand Jury toured the Work Center Facility in Talent, Oregon where they received testimony from Transition/Work Center Deputy Director Lisa McCurley, as well as two Work Center inmates. Testimony was also received from Tim Sankhauser, the Transition Work Center Maintenance Supervisor, and Melody Voskanian, the Mental Health Worker. Afterwards, the Grand Jury also toured the Jackson County Juvenile Detention Center where testimony was received from Joe Ferguson Community Justice Deputy Director, Jean Nicholas Program Manager, 2 Juvenile Detention Center Residents, Juvenile Detention Center Maintenance Supervisor, and Juvenile Detention Teacher, Guy Tutland.

On Friday February 1, 2019 the Grand Jury completed interviews with Danny Jordan Jackson County Administrator, Paul Moser Public Defender, John Watson Jackson County Community Corrections Deputy Director, and Jackson County Sherriff Nathan Sickler.

In total, twenty-five witnesses were sworn in before the Grand Jury representing a wide range of individuals whose lives and careers are affected by the operation of correctional facilities in our
community. The observations, conclusions and recommendations of this report are based upon the testimony of these witnesses, from the facts and figures they provided, and from observations of the Grand Jury as it toured the county's correctional facilities.

The Grand Jury visited three correctional facilities which are operated within Jackson County:
- Jackson County Jail (JCI)
- Juvenile Detention Facility (JDF)
- Community Justice Work Center (CJWC)

This report addresses the facilities and operations of each of these agencies and includes 8 recommendations.

III. SYNOPSIS OF GRAND JURY INTERVIEWS AND FACILITY TOURS

Allan Smith, Senior Deputy D.A.
- Grand Jury Orientation
  On January 18, 2019 the Grand Jury was informed of their duty to review the administration of the Jackson County Detention system and tour the associated facilities. During this orientation meeting, Mr. Smith, facilitator, assisted with a plan of action (tours and interviews, etc.) for the Grand Jury.
- Grand Jury Checklist
  To aid the Grand Jury in the execution of their inspections, Mr. Smith provided an inspection checklist. This checklist contained sections for Grand Jury members to indicate their observations regarding the facility description/limitations, facility security, conflict resolution, legal issues, prisoner access to counsel and family, and facility medical services.
- Facility Locations
  Discussed where each facility is located.
- General Guidance
  In addition to organizing and scheduling the interviews and tours, Mr. Smith provided helpful advice for the Grand Jury to complete their duty and discussed the technicalities of being on the Grand Jury (attendance roster, schedule, report writing).

Grand Jury Interviews – January 18, 2019
Jackson County Jail

Beth Heckert – District Attorney for Jackson County (Interview)
- 9,300 cases submitted in the last year. 83% were filed = 7,800 cases, but only 59 went to trial.
- There are 23 attorneys.
- There are 280 Beds in the facility
- 263 inmates on average are in Jail, of those inmates 90 are pretrial, and 68 on measure 11
cases, 64 are on parole violations. 19 beds are held for Federal Custody, 4 beds are used for actual sentenced inmates.

- Mrs. Heckert has expressed that in her opinion, there is a lack of jail space, and a severe problem with chronic fail to appear cases. (10 beds are designated for these cases).
- She would like to see a new jail, more staff, and additional professional development for staff.

Sergeant Dicostanzo/Lieutenant Joshua Aldrich (Interview)
- 12 Deputies
- 300 Inmates
- Lieutenant Aldrich would like to propose shrink wrapping inmates clothes to decrease smell and contamination for the facility. (This looked like it was in progress.)
- There is a need for discharge planning, a psychiatric provider, and electronic storage of medical records, as well as additional space that could be accomplished by a new Jail Facility.

Jennifer Thousand, Aramark Food Service Provider (Interview)
- Per Jennifer, the food carts need to be consistently arranged in the same manner per the standard operating procedure.

Jennifer Jones, Wellpath Health Administrator (Interview)
- Per Jennifer, there is a need for increased mental health specialists (1 for counseling and group sessions, group planning, discharge planning, and 1 psychiatric provider for higher-level mental needs.)
- Electronic medical records are needed.
- More office space is also needed for medical staff.

Darren Turituri – Mental Health Specialist (Interview) Mr. Turituri is a Correct Care Solutions employee contracted with Jackson County.
- More mental health specialists and transition care.
- More efficient record keeping needed. (Electronic Filing)

Rick Tuter (Interview)
- Content with the facility despite its age.

Male Inmate (Interview)
- Content with the treatment received from staff and acceptable accommodations.

Female Inmate (Interview)
- Content with the treatment received from staff and acceptable accommodations.
- Looking forward to Work Center release.

Deputy Messer - Corrections Deputy and Utility Officer
- Content with the facility and its functions, despite having to fulfill multiple roles.
**Grand Jury Interviews, January 25, 2019**

**Community Justice Transition Center**

Lisa McCurley – Deputy Director (Interview)
- More staffing is needed in various departments.
- A new jail is recommended.

*(See attachment 1: Jackson County Community Justice Transition Center)*

**Male Inmate (Interview)**
- Content with the facility and its services.
- Conflicts are resolved quickly.

**Female Inmate (Interview)**
- Content with the facility and its services.
- Looking forward to the Transitional Care Program/Housing for Women.
- Staff treats residents respectfully.
- Work clothes are more than adequate.
- Phones were not working recently.

**Tim Sankhauser- Facilities Maintenance Supervisor**
- Facility has consistent problems with plumbing, HVAC System, and Intercom monitoring system.
- Antiquated door lock system needs to be updated.
- New roof (Last year)
- Camera systems are currently adequate.
- More staff needed for maintenance, or possibly a full-time position designated to this facility.

**Melody Voskanian– Mental Health Professional**
- Office space is needed with privacy to conduct meetings with residents and other medical job functions.
- Transitional services are needed in dispensing medications when a resident is released from the facility. (Residents are being released without needed medications)

**Grand Jury Interviews, January 25, 2019**

**Juvenile Detention Center**

Joe Ferguson – Deputy Director
- *(See Attachment 2: Jackson County Community Justice Juvenile Division Detention and Residential Facility)*

Jean Nicholas – Program Manager
- Content with the facility and programs provided.
Male Resident from Rehabilitation (Interview)
- More outdoor recreational activities are wanted, as well as a variety in activities that can be done in resident’s rooms.
- Looking forward to chalk paint canvas being added.

Female Resident from Corrections (Interview)
- Content with the treatment received from staff and the many programs offered.
- Content with the facility and safety provided.

Guy Tutland – Teacher
- Content with the facility and feels that the Detention Center is able to provide sufficient instruction, education, and opportunities.

Meghan Mcune – Mental Health Professional
- More training needed on trauma informed care for all staff.
- More than 1 full-time mental health specialist is also needed to provide sufficient care to all residents.

Brian Stubbs – Facilities Maintenance Supervisor
- Would like larger budget for preventative maintenance. (Paint, Carpet, etc.)

Grand Jury Interviews, February 1, 2019

Danny Jordan – Jackson County Administrator
- Studies show a need for a 1,000 bed jail facility
- Mr. Jordan shared with Grand Jury the desire of the county to build a new jail facility and establish an ongoing funding mechanism to operate it.
- It is projected that this new jail would cost $190 million to construct.
- The proposed property tax increase to build and sustain a new jail would be approximately $2.10 per $1,000 of property value per year.
- His goal would be to include educational programs, drug and alcohol treatments, life skills programs, etc. in the new jail.
- He stated that the current jail would most likely be torn down and developed into new court facilities.

Paul Moser – Private Public Defender
- Mr. Moser would like to see faster client-attorney visitation.
- There is a need for additional staffing that can provide more psychiatric and medical care.

John Watson – Corrections Deputy Director
- 23 years with Community Justice
- 98% of the convictions that go to prison, return to the County of their original conviction.
- (See attachment 3: Jackson County Community Justice Adult Services Division)
Nathan Sickler – Jackson County Sherriff

- The Jackson County Jail was built in 1981 for 160-176 inmate capacity.
- Jackson County Corrections was sued in 1985 for overcrowding.
- The current jail capacity is 300 during daytime and 315 at night. Current capacity is running at maximum.
- (See attachment 4: Jackson County Jail Capacity Crisis)

IV. GRAND JURY RECOMMENDATIONS

The affected agency/department should respond to the recommendations in the following format. This written response then becomes part of the Grand Jury report.

A. **Agreed and completed.** The agency/department affected agrees with and has implemented the recommendation.

B. **Partial Agreement and completed.** There is partial agreement, which has been completed, and partial rejection. Reasons for and details of this action are solicited.

C. **Disagreed and rejected.** Reasons for rejection are solicited.

D. **Agreed but unable to implement at this time.** Reasons for unable to implement are solicited.

E. **Unanswered.** The agency or department has not responded to the recommendation.

F. **Pending.** Partial or full acceptance has occurred but implementation is either incomplete or has yet to be initiated.

After a careful and thorough review, the Grand Jury makes the following observations and recommendations:

1) It is apparent that the Jackson County Jail is overcrowded, based on testimony and observations and as noted in reports from previous years. The jail is now over 37 years old and a proposal for a higher capacity, better designed jail facility is needed now to serve the County. The Grand Jury recommends a new jail being built.

2) The Grand Jury recommends additional mental health specialists, including Psychiatrist and prescribing clinical psychologist and/or nurse practitioner to handle increased work load for each facility. Mental health, addiction, prescription, and record keeping issues were mentioned and observed at Jackson County Jail and Transition Work Center, and by most of the individuals appearing before the Grand Jury. It is our observation that resources are still not adequate to handle mental health needs.

3) The Grand Jury recommends updating to a modernized electronic medical record keeping system. This will allow the corrections facility to coordinate with outside health care and expedite transferring of records and providing continuity of health care for inmates.

4) A need for a secure HIPPA portal transfer of medical information records is vital.
5) The Grand Jury would like to recommend that the kitchen in the Work Center be re-appropriated for efficient functional use of square footage, (i.e. meeting room for the counselor.) Unused kitchen equipment/appliances either be sold or donated.

6) The Grand Jury would recommend that all inmates’ personal clothing be hermetically sealed when being held during their stay, to prevent odors and contamination.

7) The Grand Jury would recommend that the food carts be stacked and delivered in a uniform way across all shifts at the Jackson County Jail.

8) The Grand Jury would recommend more training on Trauma-Informed Care for all staff, based upon interviews at all 3 facilities.

The Grand Jury makes the following recommendations for future Corrections Grand Juries:

- Coordinate facility tours to better align with applicable testimony as scheduling allows.
- Differentiate time allotted for receiving testimony based on presentation/information shared with the Grand Jury.

V. ACKNOWLEDGMENT

The Grand Jury acknowledges the professional courtesy and cooperation we received from all agency managers, staff and witnesses we interviewed during this inquiry. We appreciate Senior Deputy District Attorney Allan Smith’s help and guidance throughout this process.

VI. APPENDIX OF ATTACHED DOCUMENTS

1) Jackson County Community Justice Transition Center
2) Jackson County Community Justice Juvenile Division Detention and Residential Facility
3) Jackson County Community Justice Adult Services Division
4) Jackson County Jail Capacity Crisis
Services and Programs

Peer Support  - CJTC utilizes the services of Peer Support Specialists and Certified Recovery Mentors to assist our clients in accessing community resources. Community mentors help clients access community services and activities, as well as demonstrating pro-social behaviors and role modeling healthy interpersonal relationships and coping strategies that help the client make informed, independent choices in gaining community support and information.

Transportation Assistance is also available for employment and necessary appointments.

Deputy Director
Lisa McCurley
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Program Manager
Michael Hescnock
E-Mail: Hescoc Mk@jacksoncounty.org

Facility Supervisors:

Nate Aiello
E-Mail: AielloNN@jacksoncounty.org

Travis Lowe
E-Mail: LoweTR@jacksoncounty.org

Juan Rivas
E-Mail: RivasJL@jacksoncounty.org

Work Crew Supervisor
Jason Marshall
E-Mail: MarshallA@jacksoncounty.org

Jackson County Transition Center

5505 S Pacific Hwy
Phoenix, Oregon 97535

North Side
Phone: 541-774-6610
Fax: 541-774-6629

South Side
Phone: 541-774-4911
Fax: 541-776-7160

Mission
The Community Justice Transition Center is committed to providing offenders the opportunity to restore value to the community through work service and paying their own way. Clients accomplish change through treatment, building vocational skills and personal accountability.
Services and Programs

The Jackson County Community Justice Transition Center (CJTC) is an alternative to jail or prison that incorporates work programs, vocational skill-building and alcohol and drug treatment. The program aims to decrease recidivism through evidence-based therapeutic interventions and decreasing criminogenic risk factors.

The program also aims at maintaining the integrity of local sentences and sanctions while shifting the financial burden of incarceration off of the taxpayer and onto the offender.

CJTC has 169 beds for male and female clients who participate in one of several programs at the Center:

Work Restitution - clients are sanctioned or sentenced to the local supervisory authority and are serving their time at CJTC in a reduced custody setting. Clients are required to work on CJTC crews and participate in programming in order to earn time off of their sentence. This is the most restrictive program at CJTC.

Services and Programs

Work Release - similar to work restitution, however, sanctioned or sentenced clients can go to their jobs in the community instead of directed CJTC work crews. Clients receive case management and assistance in money management while participating in this program.

Transitional Housing - clients who are releasing from prison or on supervision and lack sustainable crime-free housing may participate in this program. Clients receive case management, employment assistance and a structured environment to assist them in attaining housing in the community.

Federal Bureau of Prisons Residential Re-Entry - Federal clients transitioning from prison or on supervision in the community but failing to succeed in living a crime-free life may be placed at CJTC. Clients receive case management, employment assistance and a structured environment to assist their transition into the community.

Fire Program - CJTC Fire Program works closely with the Oregon Department of Forestry (ODF). ODF provides a training program that CJTC staff uses to train the clients for fire crew. After the clients are trained in the classroom, more extensive (on the job training) follows in the field.

CJTC has two engines available that are dispatched by ODF (both day and night shifts). The engine crews are on call seven days a week during fire season. The CJTC staff Crew Leaders/Engine Bosses provide extraordinary leadership and use their skillset to keep the clients safe while reducing the risk of fire danger to the community. During the "off" season, CJTC crews continue to assist with fuel reduction in the forest by removing prescribed brush and timber to decrease the potential for fire danger. Multiple clients are trained throughout the season and can benefit from the experience and skillset if they decide to pursue a career in the fire industry.

The CJTC Fire Program motivates the clients by providing good food and good training, as well as priority housing during their stay. Other program incentives include the ability to receive food dropped off from their families, and additional earned time off from their sentences.

Services and Programs

TCP - TCP is a residential program for individuals with high risk criminogenic needs who are actively supervised on probation or post-prison supervision. The program was designed to provide individuals the opportunity to engage in intensive treatment including:

- Cincinnati Core Correctional Practices
- Cognitive Behavioral Interventions (UCCI)
- Cognitive Behavioral Interventions for Substance Abuse (UCCI)
- Seeking Safety
- Moral Reconviction Therapy (MRT)
- Moving On (women only)
- Mental Health counseling
- Employment counseling
- Job referral
- Mentor program
- Support groups
- Assistance finding housing

Employment Services - CJTC offers services to clients to assist them in securing and performing work related activities. Services include:

- CBI-EMP - (University of Cincinnati Corrections Institute) A program of Cognitive-Behavioral interventions for Justice Involved Individuals Seeking Employment
- Food Handlers Card exam
- National Career Readiness Certification
- Resume Writing Workshop
- OHP Online application assistance
- Coordination with community partners in locating available employment opportunities.
### Jackson County Community Justice - Juvenile Services

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<th>08-09</th>
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<th>10-11</th>
<th>11-12</th>
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#### Totals by Referral and Youth

- Referrals: 68%
- Youth: 65%

![Graph showing referrals and youth trend](chart.png)
### Jackson County Community Justice - Juvenile Services

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</table>

### Referred Youth by Race

![Graph showing referred youth by race over time](image-url)
DETENTION AND RESIDENTIAL PROGRAM SERVICES

Admission
Division staff conduct initial mental health, substance abuse and health screening on each youth admitted into placement.

Mental Health Services
Mental health professionals from Jackson County Health and Human Services (JCHHS) currently provide after hour crisis services to youth in both detention and the residential programs. Contract with Options for Southern Oregon for two 20 hour positions providing on-going mental health services in both detention and residential programs.

Services are focused on crisis assessments, individual counseling, services to parents/families for youth in placement.

Health Care Services
Correct Care Solutions provides contracted health care to youth while in placement. Youth placed in the residential program have access to the Oregon Health Plan and can access outside providers for routine medical and dental services as well. The facility has a full time LPN to provide medical services and after hour support from medical staff at the jail.

Visitation
Approved visitors have nine opportunities each week to visit youth in detention. Youth placed in the residential program have four opportunities each week for visitation but also can have off-site and overnight visits.

Attorneys of record can visit at any time scheduled with facility staff.

Mentors from 71five ministries visit with youth during lunch time Monday-Friday.

Education
The Medford School District provides a full-time, year round (220 days) education program for youth in placement. Both the Detention and Residential Programs each have a full-time teachers and an aid to assist.

Recreation
All youth receive at least one hour of large muscle exercise each day. Main activity is volleyball as the majority of youth can play and there is lower chance of contact and injury. Access to basketball games is also utilized especially during nice weather in the outdoor recreation yard. Youth in the residential program have the opportunity to go off-site for recreation activities as well.

Social Skill Development

The division utilizes evidence based and best practices in providing skills building services to youth in placement. These include, but are not limited to: Aggression replacement training, girl’s circle, thinking for a change, options to anger, boy’s council, truthought, carey guides, phoenix gang intervention, and the change company.

Daily group skill building activities occur in both the detention and residential programs.

Structured Free Time
Youth in the detention and residential programs have scheduled time each day for reading, writing letters, doing art projects, practicing guitar (residential), talking with staff and other approved activities from staff.

Volunteers
Volunteers from 71five ministries and Resolve come into the programs weekly to share with youth.

A number of Interns from Southern Oregon University and Rogue Community College spend time working with youth in the programs.
Juvenile Detention Program

Detention provides secure custody, accountability and services for youth offenders awaiting court or serving sentences. Accountability is not achieved when offenders simply do time in detention programs. True accountability involves making time count. School, assessment, evidenced-based skill building, recreation, education, medical screening and counseling services are all provided in a structured and supervised environment.

The Detention Program has a maximum capacity of 40 single rooms, with an additional 5 holding rooms within the intake/receiving area. Two separate living units provide 20 single rooms, general living area, classroom, meal area, showers, kitchenette, and counseling room. Additionally, there is an indoor gym and outdoor recreation area for large muscle activities. The facility is current staffed to hold up to 24 youth.

The design of this facility provides opportunities to implement approaches to dealing with issues that contribute to the criminal thinking and behavior of detained youth. By addressing these issues, offenders have a greater chance of becoming positive, contributing community members.

Staff to youth ratios follow the recommendations of The National Partnership for Juvenile Services to ensure a minimum ratio of one direct care staff to no more than eight (1:8) juveniles during waking hours, and a ratio of one direct care staff to no more than sixteen (1:16) juveniles during sleeping hours. At least one direct care staff of the same gender as residents served will be on duty at all times.
# JUVENILE DIVISION - Detention Program Admission Reasons

The purpose of this section is to track youth placed in the detention program by age, race, gender, admission reason and placement agency.

## JACKSON COUNTY JUVENILE DETENTION FACILITY

### ADMISSION REASON REPORT

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Information obtained from JJIS report #85

WHT: White  
BLK: Black  
ASN: Asian  
HSP: Hispanic  
IND: Indian  
OTH: Other  
Law Vio: Law Violation  
Warrant: Warrant  
Prob Vio: Probation Violation  
Runaway: Runaway  
VCR: Violation of Conditional Release  
Out of State Runaway  
COD: Court Ordered Detention  
Par Vio: Parole Violation

### Admission Reason by Percentage Over Last Year

- Law Violations: 21%  
- Warrants: 23%  
- Probation Violations: 40%  
- VCR: 6%  
- Out of State Runaway: 5%  
- Court Ordered Detention: 4%  
- Parole Violations: 4%
JUVENILE DIVISION - Detention Program Incidents

The purpose of this section is to track incidents regarding youth placed in the detention program to determine and deal with possible safety and training issues.

### JACKSON COUNTY DETENTION PROGRAM - INCIDENTS

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**DETENTION PROGRAM INCIDENTS**
Juvenile Residential Program

Jackson County Juvenile Services operates a 15 bed residential program, serving adjudicated male youth, ages 12-17 years of age, which is authorized to provide Rehabilitation Services (RS). The program serves youth that have behavioral problems which cannot be adequately assessed while at home, and close and objective observation of the youths day-to-day behavior is needed in order to evaluate the reasons for the behavior and to determine the level of the youth’s need for services, to develop and implement an individual case plan, and to provide rehabilitative services in order to further stabilize the behavior for successful transition back into the community.

The residential program consisting of one living unit and consists of a mixture of single and shared bedrooms, a general living area, classroom, an eating area, bathrooms/showers, kitchenette/laundry, and a counseling room. In addition to the space in the unit, there is an indoor gym and outdoor recreation area for large muscle activities. The design of the facility maximized opportunities for increased staff/youth interaction and the implementation of a direct supervision model.

The design of this program provides opportunities to implement approaches to dealing with issues that contribute to the criminal thinking and behavior of youth. By addressing these issues, offenders have a greater chance of becoming positive, contributing community members.

Staff to youth ratios follow the contractual requirements from the State to ensure a minimum ratio of one direct care staff to no more than five (1:5) juveniles during waking hours, and a ratio of one direct care staff to no more than fifteen (1:15) juveniles during sleeping hours.
## Jackson County Juvenile Residential Facility Population Report

### Shelter Program

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<th>Year</th>
<th>Number of total Youth Placed</th>
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<th>Time in Placement</th>
<th>Average Length of Stay</th>
<th>Average Daily Attendance</th>
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## Jackson County Juvenile Residential Facility: Admission Report

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#### Definitions

**Nonconsensual Sexual Acts**: Contact of any person without his or her consent, or of a person who is unable to consent of refuse; AND contact between the penis and the vagina or the penis and the anus including penetration, however slight; OR contact between the mouth and the penis, vagina or anus; OR penetration of the anal or genital opening of another person by a hand, finger or other object.

**Abusive Sexual Contact**: Contact of any person without his or her consent, or of a person who is unable to consent or refuse; AND intentional touching, either directly or through the clothing, of the genitalia, anus, groin, breast, inner thigh, or buttocks of any person. Excludes incidents in which the intent of the sexual contact is to harm or debilitate rather than sexually exploit.

**Staff Sexual Misconduct**: consensual or nonconsensual sexual acts including: intentional touching of the genitalia, anus, groin, breast, inner thigh, or buttocks with the intent to abuse, arouse, or gratify sexual desire.

**Staff Sexual Harassment**: Demeaning references to gender or derogatory comments about body or clothing; OR repeated profane or obscene language or gestures.
Jackson County Community Justice
ADULT SERVICES DIVISION

Community Justice has 27 Senior Deputy Probation Officers who supervise an average of 2246 offenders.

Circuit Court  Parole Board  Supervisory Authority

Community Supervision

Sex Offender  Domestic Violence  Drug Crimes  Property

- 75% Male  25% Female
- Highest age of intake is 26-30
- Sex Offender Supervision (235 cases)
- Domestic Violence (206 cases)
- Drug Court/ROC Court (69 cases)
- Reduced Supervision Unit (623 cases)
- Property Crimes/Misc Drug crimes (774 cases)
- Mental Health, Reach In, 416, M57 (243)
- FSAP gender Specific (96)
- 2246 offenders supervised
Probation/Post Prison Flow Chart

Intake
Risk Assessments

Conditions of
Supervision

Rehabilitation
Public Safety

Probation Officer
Assigned

Sanctions
Interventions

Successful
Discharge
Reclidivism
Use of Supervisory Authority allows the appropriate sanction to be used for the level of violation, taking into consideration risk and community safety.

Community Justice uses an evidence based approach to supervise offenders and promote community safety. Clients risk to reoffend is assessed and appropriate treatment is implemented to identify and address barriers and issues to success. Individual case plans are utilized depending on each person's needs, background and assets to address treatment, conditions of supervision, victim issues and offender rehabilitation.
SERVICES TO COURTS

- COMMUNITY SERVICE: Serve municipal and state courts
- HOME DETENTION/GPS MONITORING: Alternative to incarceration, security for most dangerous offenders.
- DUII EVALUATIONS: Monitor over 2000 DUI cases for courts
- PRE TRIAL SUPERVISION: Provide supervision for pre adjudicated clients released from the jail.
- SUPERVISORY AUTHORITY: Conduct parole hearings, supervise local control cases, issue warrants and act as “gate keeper” for jail and work center.

In House Programming

- Drug/Alcohol Counseling
  - Staff imbedded at Community Justice to provide assessments, conduct group, provide instant feedback to PO.
  - Provide cognitive behavioral groups for Po referral
  - Work with staff at the transition center for continuity of care.

- Mental Health Counseling
  - On site mental health worker who can conduct assessments, provide crisis counseling, ongoing therapy and provide education to staff.
  - Case managers on site for groups and assistance with OHP referral and navigation through system.
  - Peer Support on site. Provides transports and support.
  - Cognitive Evidenced based groups and programming.

- Resource Center
  - All released clients come to center
  - Job search assistance
  - Oregon health plan enrollment
  - Housing referrals and assistance
  - Addiction and mental health services on site
  - Self-sufficiency (food stamps, HUD) available
  - Peer mentors
  - Basic needs kits and toiletries.
Adult Division of Community Justice

Programs and Specialized Units

**SEX OFFENDER SUPERVISION:** Team approach with PO, treatment providers and polygraph examiners. Local networking and State model. Notifications. Registration.

**DOMESTIC VIOLENCE:** Team approach with PO, treatment providers and polygraph examiners. Some Misdemeanor cases.

**REDUCED SUPERVISION:** Offenders are monitored at a lower level.

**DRUG/ROC COURT** Supervised by Court and PO intensive supervision.

**REACH IN** Po meets with offender while in prison to formulate case plan and assess needs. Re-entry council to coordinate community partners and resources.

**K-9 /MADGE** Highly trained K-9 drug dog and handler who work with local law enforcement on drug searches and investigations.

**MENTAL HEALTH** Mental Health Court and caseload of those needing ongoing MH services.

**416 DOWNWARD DEPARTURE** In depth assessments, specialized programming to defer from prison. Cognitive behavioral interventions.

**GENDER SPECIFIC** Focus on female offenders, using WRNA risk tool.

**GEOGRAPHIC UNITS** Specialized, community based supervision.

Upcoming training and focus in the next year:

- Cultural agility
- Trauma informed care approaches to supervision
- Comprehensive evidence based case planning
- Focused office visits and referrals
- Secondary trauma, officer resiliency
- Ethics ETHOS project
JACKSON COUNTY JAIL
CAPACITY CRISIS
PRESENTATION GOALS

- Provide a brief overview of the impact a lack of adequate jail space has on the criminal justice system.
- What we are doing moving forward.
HISTORY OF CURRENT JAIL

- Built in 1981
- Originally designed to hold 160-176 inmates
- Sued by inmates in 1985 for overcrowding
- Over the years and through additions our current capacity is 300 beds during day hours and 315 at night
POSITIVES OF THE JAIL

- National Institute of Corrections.
- Jail Inspection reports.
- Criminal Justice partnerships.
- Inmates are housed in a safe and constitutionally sound jail.
- Facility is well cared for.
- Staff is professional.
POPULATION COMPARISON

- Jackson County – 217k
- Deschutes County – 185k
- Clackamas County – 413k
- Washington County – 595k
- Lane County – 370k
- Marion County – 340k
HOW DOES OUR VALLEY COMPARE

Bookings 2017
BOOKINGS PER 1000

- Jackson
- Deschutes
- Clackamas
- Washington
- Lane
- Marion

Per Thousand
COMPARISON CONTINUED

Forced Releases 2017

Jackson | Deschutes | Clackamas | Washington | Lane | Marion
COMPARISON CONTINUED

Bed Capacity

- Jackson
- Deschutes
- Clackamas
- Washington
- Lane
- Marion
MEASURE 11 LODGINGS

Jackson  Deschutes  Clackamas  Washington  Lane  Marion

- Measure 11
AVERAGE LENGTH OF STAY

- Jackson: [value]
- Deschutes: [value]
- Clackamas: [value]
- Washington: [value]
- Lane: [value]
- Marion: [value]
- National Ave: [value]

Days in Jail
REPEAT OFFENDERS

- Lodgings
- Unique Offenders
HOW DOES THIS IMPACT THE CRIMINAL JUSTICE SYSTEM IN THE VALLEY

- Jackson County Sheriff’s Office
  - Patrol/Records/Jail/Civil
- Medford Police Department
- Ashland Police Department
- Central Point Police Department
- Talent Police Department
- Phoenix Police Department
- Mental Health/Alcohol and Drug Treatment
- Community Justice and Jackson County Courts
- Defense Attorney’s – Public and Private
HOW DOES THIS AFFECT JAIL, PATROL, CJ, COURTS, DA, TREATMENT OPERATIONS

- Classification issues/housing inmates.
- Psychological effect on staff due to work load and other factors.
  - Records/Deputies/Admin Staff
- Mental Health issues are exacerbated.
  - Not enough adequate housing
- Reduced officer and inmate safety.
  - Constant moving of inmates/potential use of force
- Offenders cannot be held accountable – little truth in Sentencing
- Increase in Property Crimes – JCSO approximately 80% Burglary from 16 to 17.
- Increase in Calls for Service, Increase work load,
- Less time for Pro-Active/Discretionary patrol time.
- Substantial increase in Warrants over the last several years – Nearly double for JCSO and MPD.
  - In 2017 JCSO and MPD entered 13,661 warrants. 10,271 of those warrants were for Fail to Appear.
- Civil Papers, subpoenas increase.
• Officer Safety Implications – Eludes, Resist arrest.
  • 2014 Eludes = 18 2017 Eludes 65, YTD = 61

• Broken Window Theory.

• Cite and release used frequently in Lieu of custody.

• Offenders less likely to engage in programs
  • Mental Health/Community Justice/A&D

• No space in current facility to facilitate ideal group or individual treatment.

• Defendants generate multiple cases before they can come to resolution – diminishing opportunities for programs – increasing prison as a end result.
• Sanctions are shorter due to lack of space.
  • Potentially shorter cycles between recidivism or the ability for programs to have desired effect.

• Cases move through system much faster when unreliable clients are in jail.

• Inability to effectively treat those with addiction issues and mental health illnesses.

• Public Trust and Perception.
MISCONCEPTIONS/FREQUENTLY MENTIONED SUGGESTIONS

- Using already existing structure/retro-fitting another building to be a jail.
- Rent beds from Josephine County
  - Need funding
- Use Talent facility as jail space again.
- Gas Tax to fund/Marijuana Tax to fund
- Wait for another 10 or 20 years
OREGON REVISED STATUTE

• Oregon Revised Statute 169.042 – Provides the County Commissioners the authority to set a maximum capacity for a jail. This is based on recommendations from
  • Advice of the DA, County Counsel, and Sheriff concerning prevailing constitutional standards relating to conditions of incarceration.
  • The design and capacity.
  • The physical condition of the local correctional facility.
  • The programs provided for inmates of the jail/correctional facility.

• Oregon Revised Statute – 169.030 Construction, Maintenance, Use of local Correctional facilities by county and city.

• Oregon Revised Statute – 169.076 Standards for local correctional facilities.
WHAT ARE WE DOING CURRENTLY

• Chronic Fail To Appear Initiative.
• In process of finding effective ways to link offenders with services.
  • Night time/Day time capacity increase.
• Looking for ways to reduce costs and move forward with a new jail.
• Public Education
• Collaboration
• Treatment PODS/MAT coming in the Jail
THANK YOU

- Questions?
To: District Attorney Beth Heckert and Deputy DA Allan Smith  
From: Sheriff Nate Sickler and Lt. Josh Aldrich  
Subject: 2018 Grand Jury Review Recommendation Responses  
Date: June 5\textsuperscript{th}, 2019  

I have attached the recommendations by the Grand Jury and the responses by our office. I would like to thank the Grand Jury for their time and thoughtfulness with regards to this process and we will do our best to implement the recommendations, as allowed by staffing and budget.

**RECOMMENDATIONS:**

1. It is apparent that the Jackson County Jail is overcrowded, based on testimony and observations and as noted in reports from previous years. The jail is now over 37 years old and a proposal for a higher capacity, better designed jail facility is needed now to serve the County. The Grand Jury recommends a new jail being built.
   - **Agree but Unable to implement at this Time** – The Jackson County Sheriff’s Office, along with support from Jackson County Administration, is currently working on a plan to move toward construction of a modern facility which would more than double the amount of inmate beds available.

2. The Grand Jury recommends additional mental health specialists, including Psychiatrist and prescribing clinical psychologist and/or nurse practitioner to handle increased work load for each facility. Mental health, addiction, prescription, and record keeping issues were mentioned and observed at Jackson County Jail and Transition Work Center, and by most of the individuals appearing before the Grand Jury. It is our observation that resources are still not adequate to handle mental health needs.
   - **Pending** – Jackson County has reached an agreement with the jail’s medical service provider (Wellpath) to add additional Mental Health professionals to the jail staff. The contract is currently being finalized and addition of both a full-time social worker, and a part-time Psychiatric Nurse Practitioner are expected by summer 2019. In addition we are limited to further enhancement of Mental Health services within the jail due to space and budgetary constraints.

3. The Grand Jury recommends updating to a modernized electronic medical record keeping system. This will allow the corrections facility to coordinate with outside health care and expedite transferring of records and providing continuity of health care for inmates.
March 31, 2011
Page 2 of 2

- **Agree and completed (partially)** – Jail medical has begun using a system (Reliance) which allows electronic transfer of information into the facility from outside community providers through a secure HIPPA portal (see #4). We are currently looking at options for electronic medical record keeping inside the facility.

4. A need for a secure HIPPA portal transfer of medical information records is vital.
   - **Agree and completed (partially)** - See #3

5. **Not Applicable**

6. The Grand Jury would recommend that all inmates’ personal clothing be hermetically sealed when being held during their stay, to prevent odors and contamination.
   - **Agree but Unable to Implement at this Time** – Jail staff has interest in implementing a sealing system for all inmate property (both personal and clothing). The Jail Commander has contacted vendors and hopes to be able to budget for the system in the future.

7. The Grand Jury would recommend that the food carts be stacked and delivered in a uniform way across all shifts at the Jackson County Jail.
   - **Unanswered** – Unclear as to the details of this recommendation. Jail administration would like to know what discrepancies were noted by the Special Corrections Grand Jury in this area.

8. The Grand Jury would recommend more training on Trauma-Informed Care for all staff, based upon interviews at all 3 facilities.
   - **Pending** – Jail Administration agrees with this recommendation. Training focusing on Trauma-Informed Care has been used for a variety of specific topics, and continues to be an area of focus for training option consideration in the future.

Sincerely,

[Signature]

Nathan Sickler
TO: Allan Smith, Senior Deputy District Attorney

FROM: Lisa McCurley, Deputy Director

SUBJECT: Grand Jury Inspection

DATE: April 10, 2019

Please accept the Transition Center responses to the 2019 Grand Jury Inspection below:

A. **Agreed and completed.** The agency/department affected agrees with and has implemented the recommendation.
B. **Partial Agreement and completed.** There is partial agreement, which has been completed, and partial rejection. Reasons for and details of this action are solicited.
C. **Disagreed and rejected.** Reasons for rejection are solicited.
D. **Agreed but unable to implement at this time.** Reasons for unable to implement are solicited.
E. **Unanswered.** The agency or department has not responded to the recommendation.
F. **Pending.** Partial or full acceptance has occurred but implementation is either incomplete or has yet to be initiated.

**RECOMMENDATIONS:**

1. Not Applicable

2. The Grand Jury recommends additional mental health specialists, including Psychiatrist and prescribing clinical psychologist and/or nurse practitioner to handle increased work load for each facility. Mental health, addiction, prescription, and record keeping issues were mentioned and observed at Jackson County Jail and Transition Work Center, and by most of the individuals appearing before the Grand Jury. It is our observation that resources are still not adequate to handle mental health needs.

   **Agreed but unable to implement at this time.**
Additional Mental Health specialists would be welcome at the Transition Center as would a psychiatrist or nurse practitioner who could prescribe medication. In-house resources cut down on the need to send clients for medical services outside the facility which can result in the client failing to return. The main barrier is budgetary concerns. It may be possible to seek out and apply for grant funding to fill this need.

The Transition Center currently has a Qualified Mental Health Professional (QMHP) available on various weekdays to assess mental health clients, provide crisis services, and make referrals to obtain medications. Additionally, she provides treatment groups for Moral Rationation Therapy (MRT), Seeking Safety, and Moving On. With the growing number of mentally ill clients we could certainly utilize an additional QMHP although the cost would be prohibitive.

When the QMHP is unavailable we utilize the Crisis Hotline and have found them to be very helpful in speaking to clients to determine if they are in need of additional services to include a mental health case manager onsite.

In regards to recordkeeping, the QMHP maintains her own records in a separate database through her employer which is Health and Human Services. Similarly, the nurse who sees clients at the Transition Center maintains separate medical records as dictated by her employer which is WellPath.

3. The Grand Jury recommends updating to a modernized electronic medical record keeping system. This will allow the corrections facility to coordinate with outside health care and expedite transferring of records and providing continuity of health care for inmates.

Agreed but unable to implement at this time.

The Transition Center supports this recommendation but would need to coordinate with the jail and Wellpath to move forward. It would be helpful to have one medical file that could be accessed electronically. We could possibly assist with an extra-help staff person to scan records to get them all loaded initially.

4. A need for a secure HIPPA portal transfer of medical information records is vital.

Agreed and completed.
A secure “HIPPA portal” may be more efficient, but currently with the county’s email system we simply add “[secure]” in the title of any email that contains HIPAA information and it makes the person receiving it use a temporary log-in to view the information on our secure web viewer.

5. The Grand Jury would like to recommend that the kitchen in the Work Center be re-appropriated for efficient functional use of square footage, (i.e. meeting room for the counselor.) Unused kitchen equipment/appliances either be sold or donated.

Agreed but unable to implement at this time.

It is agreed that the square footage in the kitchen should be utilized more efficiently. It has long been the hope that the kitchen could be returned to a full service kitchen for meal preparation but it is not cost effective to do so. The suggestion to remove the equipment and build a meeting space is an idea we would like to explore, although a remodel is not funded in the budget at this time.

6. The Grand Jury would recommend that all inmates’ personal clothing be hermetically sealed when being held during their stay, to prevent odors and contamination.

Disagreed and rejected.

We have our own process in place that allows incoming clients the option to have their clothing laundered during their stay.

7. Not Applicable

8. The Grand Jury would recommend more training on Trauma-Informed Care for all staff, based upon interviews at all 3 facilities.

Agreed and completed.

Community Justice is committed to training all staff on Trauma-Informed Care and has in-house trainers available. We will continue to train the new staff coming as they come on board in Core Correctional Practices, Trauma Informed Care, Ethos Project Ethics Training and PREA reporting training to better serve our population.
To: Allan Smith  
From: Joe Ferguson  
Subject: Grand Jury Inspection  
Date: April 4, 2019

Please find juvenile services responses to the Grand Jury inspection below:

2. The Grand Jury recommends additional mental health specialists, including Psychiatrist and prescribing clinical psychologist and/or nurse practitioner to handle increased work load for each facility. Mental health, addiction, prescription, and record keeping issues were mentioned and observed at Jackson County Jail and Transition Work Center, and by most of the individuals appearing before the Grand Jury. It is our observation that resources are still not adequate to handle mental health needs.

B. Partial Agreement and completed. The juvenile facility current accesses after hour crisis services from Jackson County Mental Health and has begun tracking data on how often calls are made, whether contact was made, if someone came to the facility to see a youth or if someone talked to the youth over the phone. The facility has also contracted with Options for Southern Oregon to provide 1.0 FTE to serve youth both in the residential and detention units, which is approximately 35 total youth. Half of this FTE is paid by the facility for those youth held in detention as Oregon Health Plans are not able to be accessed while in detention. The other half of the FTE is covered by the Oregon Health Plan as these youth are housed in the residential program. It is felt that the current coverage is the correct amount but will continue to be assessed to ensure that it remains this way.

3. The Grand Jury recommends updating to a modernized electronic medical record keeping system. This will allow the corrections facility to coordinate with outside health care and expedite transferring of records and providing continuity of health care for inmates.

F. Pending. Further discussions need to be made with our contracted medical provider as they are the holders of medical record keeping for youth in the facility.

4. A need for a secure HIPPA portal transfer of medical information records is vital.

F. Pending. Further discussions need to be made with our contracted medical provider as they are the holders of medical record keeping for youth in the facility.

8. The Grand Jury would recommend more training on Trauma-Informed Care for all staff, based upon interviews at all 3 facilities.

A. Agreed and completed. The entire juvenile services division is moving forward with a more trauma-informed care model. Our current juvenile justice advisory committee is reviewing current practices and environment of the facility to better serve youth held in detention.